ARQUIVO
1º JUN. 194
SAÍDO

DELEGAÇÃO DOS ESTADOS UNIDOS DO BRASIL.

CPE
DPD

Washington, em 28 de Abril de 1944.

MINISTÉRIO DAS RELAÇÕES EXTERIORES
SERVIÇO DE COMUNICAÇÕES
16 JUN 1944
Nº 08160

Nº 1/~~148~~

Reunião do Conselho da Administração de Assistência e Rehabilitação das Nações Unidas em Montreal.

954.(00)

Senhor Ministro,

Tenho a honra de passar às mãos de Vossa Excelência o original e cópias, com os respectivos anexos, da nota de 21 de Abril último, pela qual o Diretor Geral, em exercício, da Administração de Assistência e Rehabilitação das Nações Unidas lhe transmite a Agenda provisória sôbre os trabalhos do Conselho da mesma Administração em sua próxima reunião em Montreal.

2. Conforme me coube informar Vossa Excelência, por telegrama de 24 de Abril, o referido Diretor Geral muito estimaria que a composição da Delegação Brasileira lhe fosse comunicada até o próximo dia 20 de Máio, tendo em vista a necessidade de reservar, de ante-mão, acomodações de acôrdo com o número de Representantes de cada país.

Aproveito a oportunidade para reiterar a Vossa Excelência os protestos da minha respeitosa consideração.

Caio de Mello Franco.

A Sua Excelência o Senhor Oswaldo Aranha,
Ministro de Estado das Relações Exteriores.

G.G.

UNITED NATIONS
RELIEF AND REHABILITATION ADMINISTRATION
WASHINGTON

April 21, 1944

Excellency:

I have the honor to refer to my note of March 30, 1944 with regard to the Second Session of the Council of the United Nations Relief and Rehabilitation Administration.

There are enclosed herewith for the information of your Government the provisional agenda for the Second Session, prepared in conformity with Article VIII of the Rules of Procedure of the Council, and a memorandum containing more detailed information with regard to arrangements for the session.

Accept, Excellency, the assurances of my most distinguished consideration.

Arthur Sutherland

Acting Director General

Enclosures: Two

His Excellency
The Minister of Foreign Affairs of
Brazil

PROVISIONAL AGENDA FOR THE SECOND SESSION OF THE COUNCIL

Item I. Organization of Second Session and election of officers.

Item II. The Director General's report to the Council.

Item III. Action upon reservations and recommendations of constitutional bodies of member governments.

Item IV. Policy aspects of supply.

A. Consideration of recommendations of the Regional Committees regarding bases for requirements and determination of policies to be adopted, regarding formulation of over-all estimates of requirements.

B. Clarification of paragraphs A,I,3 and A,III,2 of Resolution 17 in order to provide more practicable and expeditious procedures for procurement of supplies.

Item V. Extent of Administration's responsibility in connection with care and repatriation of displaced persons who are located in territory which has never been occupied by the enemy.

Item VI. Scale and nature of operations in enemy or ex-enemy areas, and with respect to displaced persons of enemy or ex-enemy nationality.

Item VII. Matters of Procedure.

A. Authorization of Central Committee to accept new members between sessions of the Council.

B. Appointment of auditors, consideration of scope and frequency of auditors' reports, and report on Administrative expenditures and receipts.

C. Consideration of possible modifications in the Rules of Procedure of the Council.

D. Approval of a seal to serve as the emblem of the Administration.

Item VIII. Council business closing the Second Session.

EXPLANATION OF PROVISIONAL AGENDA FOR THE SECOND SESSION OF THE COUNCIL

Item I. Organization of the Second Session and election of officers.

The procedure governing the Council business at the opening of each Council session is described in the Rules of Procedure, particularly Articles I, VI, VIII and IX. (Selected Documents pp. 69-75).

Item II. The Director General's report to the Council.

Under Article IV of the Agreement the Director General is required to make periodic reports to the Central Committee and to the Council covering the progress of the Administration's activities. It is thought that the Director General's progress report to the Council would contain a statement as to the activities which the Administration has been performing prior to the opening of the Council session, a report on the work of the Central Committee as required by Article V (6) of the Rules of Procedure, a statement setting forth the steps that will have been taken by the various member governments to carry out the recommendations contained in the Financial Plan (Resolution No. 14) and in the other resolutions adopted at the First Session of the Council, and the Director General's program of operations as required by Section 1 of the Financial Plan.

Item III. Action upon reservations and recommendations of constitutional bodies of member governments.

The Congress of the United States, in passing a resolution authorizing the appropriation of funds for participation in the work of the Administration, has made certain recommendations and reservations. Among these is the recommendation that, insofar as funds and facilities permit, any area important to the military operations of the United Nations which is stricken by famine or disease may be included in the benefits to be made available through the Administration. It is understood that the Indian Legislature has made a similar recommendation in connection with its action ratifying the Agreement.

By the time of the opening of the Second Session of the Council the constitutional bodies of other member governments may also have made recommendations and reservations in connection with their participation in the work of the Administration. This item has been placed on the agenda in order that these recommendations and reservations may be brought formally to the attention of the Council.

Item IV. Policy aspects of Supply

A. Consideration of recommendations of the Regional Committees regarding bases for requirements and determination of policies to be adopted, regarding formulation of over-all estimates of requirements.

Under the provisions of Resolution No. 17, relating to procedures for ascertaining and meeting deficits in supplies requiring importation, the Council is to consider the recommendations made by the Regional Committees, pursuant to Resolution No. 20, as to the bases found by them to be appropriate for the whole or part of their respective areas. Accordingly the Second Session of the Council will have before it for such consideration any recommendations as to bases which the Regional Committees may have formulated by the time of the Council session.

B. Clarification of paragraphs A, I(3) and A, III(2) of Resolution No. 17 in order to provide more practicable and expeditious procedures for procurement of supplies.

The Director General's activities in arranging for the allocation and procurement of supplies have been somewhat hampered by certain inconsistencies within Resolution No. 17. Thus, paragraph A, I(3) contemplates that the Director General will compute estimates of over-all requirements in conformity with the bases and policies developed by the Regional Committees and approved by the Council. Because of the delays involved in this procedure, this paragraph is somewhat inconsistent with the provisions of paragraph A, III(2) which defines as one of the Director General's first

and most important tasks the arrangement, through the appropriate national and intergovernmental agencies, for the necessary allocation and procurement of supplies for the purpose of creating balanced reserves as promptly as possible.

Item V. Extent of Administration's responsibility in connection with care and repatriation of displaced persons who are located in territory which has never been occupied by the enemy.

The problem of assisting displaced persons located in United Nations territories which have never been occupied by the enemy was not specifically considered at the First Session of the UNRRA Council. There are at the present time many refugees of war and of political and religious oppression who have originated from within enemy-occupied areas and who are now physically located in areas under the control of the United Nations, such as in Africa, the Middle East and the Western Hemisphere. Many of those persons have left their homes as much as 10 years ago and may wish to be repatriated after the war.

On the basis of a careful reading of the Agreement, the Council resolutions and the Committee reports to the Council, it seems clear that the Administration is authorized to conduct operations in this field. However, unless some definition is made of the scope of the Administration's responsibility for this problem, it may place an unexpectedly large burden on the Administration's resources.

The principal question is not therefore one of authorization but rather of the practical limitations which as a matter of policy should be placed on the financial and administrative burdens to be assumed by the Administration in this field.

Item VI. Scale and nature of operations in enemy or ex-enemy areas, and with respect to displaced persons of enemy or ex-enemy nationality.

Resolution No. 1, I(3) states that, if necessary, the Administration will operate in enemy or ex-enemy areas in carrying out the purposes of the Agreement provided that

> "the Council approve the scale and nature of the operations it is proposed to undertake and the standard of provision, and that all expenses connected with such possible operations in an enemy or ex-enemy area should be carried by the enemy or ex-enemy country concerned."

It is already clear that it is or will be necessary for the Administration to operate in enemy or ex-enemy areas, at least in the fields of epidemic control and displaced persons. The nature and scale of these activities in particular areas, and of any further activities such as the provisioning of enemy or ex-enemy nationals in those areas, should be presented to the Council for its consideration and approval.

It is expected that this problem will arise shortly in respect to the responsibility for civilian relief in particular sections of Italy which will soon cease to be under military control, and it is desirable to clarify the nature of the Administration's responsibilities therein after the termination of the military period of responsibility for relief. Similar questions may also arise shortly with respect to certain of the enemy areas in Eastern Europe.

Within the liberated areas themselves there is also a question as to the assistance to be given by the Administration to displaced persons of enemy or ex-enemy nationality who have been intruded into territories of member governments. Under paragraph 4 of Resolution No. 10, and paragraph 12 of the Report of Committee IV, Sub-committee 4, this question has been left as a separate issue for consideration at an early meeting of the Council in order that a broad directive of policy may be laid down for dealing with it.

Item VII. Matters of Procedure.

A. Authorization of Central Committee to accept new members between sessions of the Council.

Article II of the Agreement provides that the members of the Administration shall include

> "such other governments or authorities as may upon application for membership be admitted thereto by action of the Council. The Council may, if it desires, authorize the Central Committee to accept new members between sessions of the Council."

It seems desirable that, as contemplated in the Agreement, the Central Committee be authorized to accept new members between sessions of the Council so that, as circumstances change, the Administration may as promptly as possible avail itself of the resources of particular governments which may seek membership without awaiting formal action at a session of the Council.

B. Appointment of auditors, consideration of scope and frequency of auditors' reports, and report on Administrative expenditures and receipts.

Under Resolution No. 25 the Committee on Financial Control is required to recommend auditors to the Council and to advise the Council regarding the scope and frequency of the reports to be obtained from the auditors. It is also required to receive the quarterly reports of the Director General on Administrative expenditures and to make reports to the Council regarding them.

C. Consideration of possible modifications in the Rules of Procedure of the Council

Experience has indicated that certain changes in the Rules of Procedure may be advisable in the interest of efficiency. This entire problem is being studied by the Secretariat at the present time, and a number of relatively minor changes will be recommended. The various member governments may also be expected to have changes to recommend.

D. Approval of a seal to serve as the emblem of the Administration.

There is need for an UNRRA seal to serve as the emblem of the Administration's official documents. In order to give status to the seal it should have the approval of the Council. It is therefore proposed that a form of seal be developed and submitted to the Council for appropriate action.

Item VIII. Council business closing the Second Session.

April 21, 1944

MEMORANDUM

Second Session of the Council
Montreal, Canada
June 23, 1944

The provisional agenda of the Second Session of the Council of the United Nations Relief and Rehabilitation Administration is communicated to the member governments herewith. Supplementing the Administration's Memorandum of March 30, 1944, the present memorandum is intended to provide the member governments with more detailed information concerning hotel accomodations and administrative arrangements.

As previously indicated, all meetings of the Session will be held at the Hotel Windsor. Offices for the delegations, the committees of the Council and the UNRRA staff will be located at the Hotel Windsor. It is anticipated that all officers and advisers of the delegations and of the Administration may be accommodated satisfactorily at this hotel. The members of secretarial staffs and others will be assigned rooms in near-by hotels as circumstances may require.

Rooms will be reserved on the European plan at rates fixed by the Canadian price control system. A separate dining room will be provided for the exclusive use of those in attendance and an arrangement will be made whereby meals may be charged to room occupants.

The rooms which have been reserved en bloc for the delegations and their staffs include (1) a limited number of single rooms at $4.50 to $7.00 per day, (2) one hundred double rooms at $7.25 to $12.00 per day, (3) a limited number of sitting room suites for double occupancy at $15 to $30 per day, and (4) forty-six rooms suitable for use as offices at $5 per day. It will be appreciated if the member governments will advise the Administration as promptly as possible with respect to the number of rooms which they will require for the accomodation of their delegations and staffs, and also for use as offices, indicating the price range preferred. The Secretariat will assign rooms for the use of each delegation so far as possible in conformity with the advice received. Space is unavoidably limited and arrangements must be made within limitations prescribed by wartime conditions. In general, double occupancy of rooms will be necessary.

The Administration will provide general stenographic, messenger and administrative services. In determining their requirements, the member governments may also wish to note that a large number of consular

offices are located in Montreal in convenient proximity to the Hotel Windsor. It is suggested that these offices may be able to provide some additional working space and secretarial assistance.

It is urgently requested that member governments advise the Administration of their specific requirements as promptly as possible and in any case not later than May 20th. With the cooperation of all concerned it should be possible to meet essential requirements notwithstanding the wartime conditions under which the Council will meet.